

## Message Text

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ACTION IO-10

INFO OCT-01 EUR-12 NEA-10 ISO-00 CIAE-00 DODE-00 PM-04

H-02 INR-07 L-03 NSAE-00 NSC-05 PA-01 PRS-01 SP-02

SS-15 USIA-06 AF-06 ARA-06 EA-07 SAM-01 DHA-02 ORM-02

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P R 010219Z NOV 75

FM USMISSION USUN NEWYORK

TO SECSTATE WASHDC PRIORITY 3519

INFO AMEMBASSY AMMAN

AMEMBASSY BEIRUT

AMEMBASSY BRUSSELS

AMEMBASSY BONN

AMEMBASSY CAIRO

AMEMBASSY COPENHAGEN

AMEMBASSY DAMASCUS

AMEMBASSY DUBLIN

AMEMBASSY JERUSALEM

AMEMBASSY LONDON

AMEMBASSY LUXEMBOURG

AMEMBASSY PARIS

AMEMBASSY ROME

AMEMBASSY TEL AVIV

AMEMBASSY THE HAGUE

C O N F I D E N T I A L USUN 5558

E.O. 11652: GDS

TAGS: PFOR, UN, XF

SUBJ: ARAB DRAFT RESOLUTION ON PALESTINE

REF: USUN 5460

SUMMARY: LAST MINUTE ACITIVITY ON DRAFT PALESTINE  
RESOLUTION BEFORE DEBATE BEGINS MONDAY HAS INCLUDED,  
(A) ISRAELI PERMREP'S APPEAL TO EC-9 TO OPPOSE RESOLUTION  
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SINCE IT SABATOGES ME PEACE EFFORTS, (B) NON-ALIGNED

DISCUSSIONS WITH PLO REP QADDUMI AIMED AT MODERATING DRAFT, AND (C) EGYPTIAN EFFORTS TO PORTRAY THEIR GENEVA CONFERENCE PROPOSAL AS THE MODERATE ALTERNATIVE TO THE SYRIA/PLO DRAFT.

1. AT HIS REQUEST ISRAELI PERMREP HERZOG MET AT NOON TODAY WITH EC-9 AMBASSADORS AT ITALIAN MISSION TO OUTLINE THE ISRAELI POSITION ON THE ARAB DRAFT RESOLUTION ON PALESTINE. ACCORDING TO EC-9 SOURCES, HERZOG MADE THESE MAIN POINTS:

1) THE DRAFT RESOLUTION ON PALESTINE REPRESENTED AN EFFORT BY THE PLO AND ARAB EXTREMISTS TO SABOTAGE CURRENT PEACE EFFORTS IN THE MIDDLE EAST AND TO PREVENT ANY POSSIBILITY OF A PEACEFUL SETTLEMENT; 2) SINCE THE CURRENT DRAFT REAFFIRMS LAST YEAR'S RESOLUTION 3236, NO COUNTRY WHICH OPPOSED OR ABSTAINED ON THAT RESOLUTION COULD SUPPORT THIS ONE; 3) HERZOG ASKED THE EC-9 TO OPPOSE THE DRAFT SINCE IT WENT BEYOND 3236 AND WAS AIMED AT THE DESTRUCTION OF ISRAEL AS A STATE; 4) THE "COMMITTEE ON THE EXERCISE OF THE INALIENABLE RIGHTS OF THE PALESTINIAN PEOPLE", AS ENVISAGED BY THE ARAB DRAFT RESOLUTION WOULD SERVE AS A PROPAGANDA INSTRUMENT FOR THE PLO; 5) REFERENCES IN THE ARAB DRAFT RESOLUTION TO ARTICLE 5 (SUSPENSION OF A MEMBER STATE), ARTICLE 6 (EXPULSION) AND CHAPTER 7 (SANCTIONS) OF THE CHARTER GO FARTHER THAN THE RESOLUTIONS OF THE KAMPALA AND LIMA CONFERENCES; AND 6) THE REFERENCE IN THE ARAB DRAFT RESOLUTION TO A SECURITY COUNCIL ROLE IN THE PALESTINE QUESTION WOULD BE CONTRARY TO THE HELPFUL ROLE WHICH THE COUNCIL HAS TAKEN IN OTHER MIDDLE EAST PEACE ARRANGEMENTS.

2. HERZOG ALSO REPORTEDLY TOLD EC-9 THAT ISRAEL WAS FIRMLY OPPOSED TO ANY RESOLUTION, SUCH AS PRESIDENT SADAT PROPOSED TO THE UNGA ON OCTOBER 29, CALLING FOR PLO PARTICIPATION IN THE GENEVA PEACE CONFERENCE, AS LONG AS THERE IS NO CHANGE IN PLO POSITION REGARDING ISRAEL'S RIGHT TO EXIST.

3. EC-9 DELS HAVE CABLED TEXT OF ARAB DRAFT RESOLUTION  
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ON PALESTINE TO THEIR GOVERNMENTS AND ARE WAITING FOR INSTRUCTIONS. THEY DO NOT SEEM INCLINED TO EMBARK UPON NEGOTIATIONS TO IMPROVE THE LANGUAGE OF THE PALESTINE RESOLUTION AS THEY WERE TEMPTED TO DO LAST YEAER. ISRAELI PERMREP HERZOG STOLE A MARCH ON THE ARABS BY PRESENTING ISRAELI VIEWS ON THE DRAFT RESOLUTION TO THE EC-9 ON OCTOBER 31 AND THE ARABS WILL PROBABLY REQUEST EQUAL TIME ON NOVEMBER 3 OR 4. EC-9 WORKING LEVEL REACTIONS TO

ARAB DRAFT HAVE BEEN UNIFORMLY UNFAVORABLE. OUR CONTACTS HAVE DRAWN PARTICULAR ATTENTION TO THE PROPAGANDA AND MISCHIEF-MAKING POTENTIAL OF THE PROPOSED UNGA COMMITTEE ON PALESTINIAN RIGHTS, TO THE REFERENCE TO ARTICLES 5, 6, AND 96 AND CHAPTER VII OF THE CHARTER, AND TO THE ANTICIPATED ROLE OF THE SECURITY COUNCIL. EC-9 DELS APPEAR TO BE HEADED FOR AN ABSTENTION ON THE ARAB DRAFT, WITH POSSIBILITY OF SOME MEMBERS SPLITTING OFF AND VOTING AGAINST.

4. NONALIGNED ARE MEETING WITH PLO HEAD OF DELEGATION QADDUMI LATE OCTOBER 31 TO EXPRESS THEIR VIEWS ON DRAFT. YUGOSLAV MINISTER JOB TELLS US NO-ALIGNED ARE NOT PREPARED TO GIVE THE ARABS - PARTICULARLY THE PLO - CARTE BLANCHE, AND HAVE SUBSTANTIAL CHANGES TO PROPOSE. WITHOUT GOING INTO DETAILS, JOB SAID YUGOSLAVIA FOR ONE WOULD AGREE TO NOTHING THAT WENT BEYOND THE LIMA CONFERENCE DECLARATION. (WE TAKE THIS TO MEAN, INTER ALIA, THE DRAFT'S REFERENCE TO SUSPENSION VISION AND EXPULSION PROVISIONS OF THE CHARTER, WHICH DOES NOT APPEAR IN THE LIMA DECLARATION.) JOB NOTED THAT THE COMPOSITION OF THE GA COMMITTEE WOULD BE A CRITICAL QUESTION; HE IMPLIED YUGOSLAVIA WOULD NOT PARTICIPATE UNLESS THE COMMITTEE WERE COMPOSED OF A RESPECTABLE SPECTRUM OF THE MEMBERSHIP.

5. EGYPTIANS ARE FAR FROM ENTHUSASTIC ABOUT DRAFT PALESTINE RESOLUTION, AT LEAST WITH US. DEPUTY PERM REP SAMIR AHMED REMARKED THAT DRAFT WAS MAINLY THE WORK OF SYRIA AND THE PLO; PROPOSED EGYPTIAN DRAFT ON RECONVENING GENEVA CONFERENCE WITH PLO PARTICIPATION WOULD TO SOME EXTENT BE COMPETITIVE TO IT. THIS IS BORNE OUT BY SYRIAN EFFORTS TO HAVE EGYPTIAN PROPOSAL CONSIDERED UNDER MIDDLE EAST ITEM. DESPITE PLO SUPPORT OF THIS SYRIAN EFFORT, WE CONTINUE TO BELIEVE MIDDLE EAST DEBATE WILL NOT TAKE  
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PLACE. ALSO, SYRIANS AND PLO HAVE TAKEN TO DISMISSING EGYPTIAN PROPOSAL (WHICH HAS SO FAR APPEARED ONLY IN PRESIDENT SADAT'S SPEECH) AS NOTHING BUT "MOTHERHOOD".

6. AMB AHMED UNDERLINED THE IMPORTANCE TO EGYPT OF THE IMMEDIATE, FORMAL RECONVENING OF THE GENEVA CONFERENCE. HE SAID A FEW MEETINGS WOULD SUFFICE, AND THE PLO NEED NOT ATTEND AT THIS INITIAL STAGE. AHMED WAS ALSO AT PAINS TO DEMONSTRATE THAT SADAT'S SPEECH WAS AIMED AT BRINGING THE PLO INTO THE NEGOTIATING PROCESS, AND UNDER THE FRAMEWORK OF SC RESOLUTIONS 242 AND 338.  
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